#### LINCOLN CITY/LANCASTER COUNTY PLANNING STAFF REPORT

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#### for June 11, 2003 PLANNING COMMISSION MEETING

P.A.S.: Special Permit #2021

Country Plaza Early Childhood Center

**PROPOSAL:** To permit an early childhood center in an R-T Residential

Transition district.

**LOCATION:** Approximately 56<sup>th</sup> Street and Waltz Road.

**WAIVER REQUEST:** Waive the requirement that facilities with thirty-one or more

children shall have frontage on an arterial street.

LAND AREA: 4.19 acres

**CONCLUSION:** This application generally conforms to the Comprehensive Plan, Zoning

Ordinance, and Design Standards. However, requirements of previous permits appear to be unmet. Therefore, final approval of this permit

should require the completion of pre-existing obligations.

RECOMMENDATION: Deferral until June 25, 2003

Waive arterial street frontage Deferral until June 25, 2003

#### **GENERAL INFORMATION:**

#### **LEGAL DESCRIPTION:**

Lot 1, and Outlot A, Country Plaza 2<sup>nd</sup> Addition, located in the NE 1/4 of Section 17-9-7, Lancaster County, Nebraska.

**EXISTING ZONING:** R-T Residential Transition

**EXISTING LAND USE:** Commercial

#### SURROUNDING LAND USE AND ZONING:

North: Undeveloped R-1 Residential

South: Commercial R-T Residential Transition
East: Commercial H-4 General Commercial

West: Single-Family dwellings R-2 Residential

#### HISTORY:

- Oct 2002 Administrative Amendment #02079 to Special Permit #1855 approved the addition of 14 parking spaces, shifting building envelopes to the north, revised shape of constructed wetland, and relocation of a sign envelope.
- Apr 2002 Administrative Amendment #02005 to Special Permit #1855 approved the addition of a pass-through lane to the bank, and adjusted the boundary of Outlot A.
- Apr 2002 Administrative Amendment #02004 to Use Permit #138 approved moving building envelope locations, relocating the boundary for Outlot A, and adjusting parking lot locations.
- May 2001 Change of Zone #3306 approved changing some of the area from R-1 Residential and R-2 Residential to R-T Residential Transition.
- May 2001 Use Permit #138 approved the construction of 6 5,000 sq. ft. office/medical buildings and associated parking. Use Permit #138 superceded and replaced Use Permit #131.
- Nov 2000 Change of Zone #3269 re considered at the request of the Mayor, and approved the changes except for the R-T area, and placed Use Permit #131 on pending.
- Oct 2000 Change of Zone #3269, Use Permit #131, and Special Permit #1855 all approved, changing the zoning from R-1 Residential and R-2 Residential to H-4 General Commercial and R-T Residential Transition, approved 44,000 square feet of Planned Service Commercial on the east side of Beal Slough and 35,000 square feet of medical/office buildings on the west side of Beal Slough. The Change of Zone and Use Permit were re-considered at the request of the Mayor.
- May 1979 This property was changed from A-1 Single-Family Dwelling and A-2 Single-Family Dwelling to R-1 residential and R-2 Residential.

#### **COMPREHENSIVE PLAN SPECIFICATIONS:**

The Future Land Use Plan shows this area as Urban Residential. (F 25)

#### **TRAFFIC ANALYSIS:**

South 56<sup>th</sup> Street is identified as a Minor Arterial both now and in the future. (E 49, F 103)

**Minor Arterials:** This functional class serves trips of moderate length and offers a lower level of mobility than principal arterials. This class interconnects with, and augments principal arterials, distributes traffic to smaller areas, and contains streets that place some emphasis on land access. These are characterized by moderate to heavy traffic volumes. (F 103)

#### **ENVIRONMENTAL CONCERNS:**

The proposed child care facility is located on the west side of Beal Slough. The only access is by Waltz Place, which crosses Beal Slough. The 100-year flood plain information appears to indicate that the flood water will cross this street and bridge and isolate the child care facility during 100-year or higher events. Safety issues raised by the potential for flooding include distraught parents attempting to cross a flooded roadway and bridge in an effort to reach their children, as well as difficulty for emergency/rescue personnel to access the daycare. Applicant must submit documentation for the approval of the Lincoln-Lancaster County Health and Fire Departments to resolve these concerns.

#### **ALTERNATIVE USES:**

Use Permit #138 allows this structure to be used as an office/medical building.

#### **ANALYSIS:**

- 1. This is an application to permit an early childhood center in an R-T Residential Transition district. This use would be located in a structure currently designated under Use Permit #138 as office/medical. Chapter 3.9 of the Design Standards, Design Standards for Early Childcare Facilities, also applies.
- 2. A special permit for an early childcare facility may be granted pursuant to LMC §27.63.070, which provides:

Early childhood care facilities may be allowed by special permit in the AG, AGR, R-1, R-2, R-3, R-4, R-5, R-6, R-7, R-8, O-1, O-2, O-3, R-T, H-4, I-1, I-2, or I-3 zoning districts under the following conditions:

- (a) The application shall be accompanied by the following information:
  - (1) The number of children and number of staff members on the largest shift;

This is a facility designed for 100 children and a maximum of 15 staff per shift.

(2) A physical description of the facility and a site plan drawn to scale that includes, but is not limited to, the location and arrangement of parking spaces, the traffic circulation pattern, loading and unloading areas, fencing, play area, and entrances/exits to such facility.

A site plan has been submitted with all necessary data.

(3) If the proposed facility is for twenty-one or more children and is located in a residential district, the application must also include a conversion plan which complies with the design standards for early childhood care facilities.

This facility is located in an R-T Residential Transition district. The R-T district is not a residential district for the purposes of this provision.

(b) Prior to occupancy, such facilities shall comply with all applicable state and local early childhood care and building requirements.

This is a condition of approval.

(c) Facilities with twenty-one to thirty children shall be located on collector or arterial streets. Facilities with thirty-one or more children shall be located on an arterial street. The location of such facilities on such streets shall comply with the design standards for early childhood care facilities.

The Design Standards require that the lot have frontage along an arterial street. This facility is addressed off of South 56<sup>th</sup> Street, however, the lot does not front on South 56<sup>th</sup> Street. Therefore, Applicant has asked for a waiver of this requirement.

(d) The site plan and play area for such facilities shall comply with the design standards for early childhood care facilities.

With the exception stated in (c) above, the site plan and play area appear to meet the Design Standards.

(e) The parking and loading/unloading area for such facilities shall comply with the provisions of Chapter 27.67 of the Lincoln Municipal Code. In residential districts, such parking and loading/unloading area shall comply with the design standards for early childhood care facilities.

This facility is located adjacent to three buildings designated as office/medical buildings. Pursuant to LMC §27.67, each of these three buildings require 23 parking stalls, for which 69 stalls are shown. The proposed childcare facility requires 25 stalls (1/employee on largest shift plus 1/10 children), for which 23 are shown. The joint parking provisions of LMC §27.67 are not applicable to the R-T district. Therefore, two additional parking stalls are required.

(f) If the proposed facility is located in an industrial district, the applicant shall submit to the Health Department, for its review and recommendation, information on the storage and use of hazardous chemicals in the vicinity, evacuation plans and internal air quality control.

The proposed facility is not located in an industrial district.

- (g) The City Council may modify these conditions, except for condition (b).
- Based upon this provision, Applicant has asked to waive the requirement in paragraph (c) above that the lot have frontage along an arterial street.
- Applicant must submit documentation for the approval of the Lincoln-Lancaster County
  Health and Fire Departments to resolve safety concerns related to the potential for
  flooding.
- 4. If a conservation easement exists over the outlots to protect the tree mass, as is indicated on the drawings, the playground area should be revised to be located in such a way that no existing trees are removed.
- 5. The playground area for the proposed childcare facility is shown on Outlot B. This arrangement is not acceptable. The building and playground area for the proposed childcare facility should be located on the same lot.
- 6. Use Permit #138 should be amended to change the designation for this building from office/medical to childcare facility.
- 7. Provided the conditions of approval are met, specifically those dealing with channel work to Beal Slough, the Planning Department does not object to waiving the requirement that the lot have frontage along an arterial street, since access to the facility is a private roadway through a commercial area and not through a residential neighborhood.
- 8. The Fire Department recommends denial of this application for the reason that the applicant has not submitted plans to the Building and Safety Department to check the building for compliance for use as a childcare facility.
- 9. Comments are attached from the Public Works and Utilities Department, Watershed Management Division, Lincoln-Lancaster County Health Department, Police Department, Fire Department, and Parks and Recreation Department.
- 10. Additional corrections to the submitted drawings are required. These corrections are listed in the conditions section below.
- 11. The shell of this building has been constructed. Additional permits and inspections will be required for the interior of the building, as well as a Health Department review for the childcare use.

#### **CONDITIONS:**

#### Site Specific:

- 1. After the applicant completes the following instructions and submits the documents and plans to the Planning Department office and the plans are found to be acceptable, the application will be scheduled on the City Council's agenda:
  - 1.1 Revise the site plan to show:
    - 1.1.1 Revised Developer and Owner of Record list with proper information.
    - 1.1.2 Revised lot, block, and outlot designations according to their legal description.
    - 1.1.3 Identification of the parking stalls provided for the childcare facility staff and clients.
    - 1.1.4 The required number of parking stalls for the childcare facility staff and clients.
    - 1.1.5 Specify "drop-off only" parking spaces directly in front of the main entrance so that children do not cross through the parking lot to enter the facility.
    - 1.1.6 All applicable notes from Special Permit #1855 and Use Permit #138 must be included under the General Notes heading for this special permit.
    - 1.1.7 The building and playground area for the childcare facility located on the same lot, as approved by a filed plat.
    - 1.1.8 Relocate the playground area such that no existing trees are removed.
  - 1.2 Revise the grading plan to show:
    - 1.2.1 The elevation of flood waters during a 100-year event, as well as the elevation of the roadway and bridge surfaces.
    - 1.2.2 The length of time necessary for flood waters of a 100-year event to recede to a level making passage over the roadway and bridge safe.

- 1.3 Revise the landscape plan with a substitute for the Snowdrift Crabapple tree species.
- 1.4 Revise the utility plan to show the location of the public water main as requested to be constructed adjacent to Lots 4, 5, and 6 (legally described as Lots 2, 3, and 4, Country Plaza 2<sup>nd</sup> Addition).
- 1.5 Provide documentation for the approval of the Lincoln-Lancaster County Health and Fire Departments to resolve safety concerns related to the potential for flooding.
- 1.6 Obtain approval of an administrative amendment to Use Permit 138 to change the designation of this building from office/medical to childcare facility.
- 1.7 Obtain approval and filing of a plat showing the building and playground area for the childcare facility on the same lot.
- 1.8 Submit building plans acceptable to the Building and Safety Department and Fire Department to review for compliance for use as a childcare facility.
- 2. This approval permits a childhood care facility for up to 100 children.

#### General:

- 3. Before receiving building permits for the interior of the building:
  - 3.1 Provide documentation regarding the conservation easement over the outlots shown on the drawings. If no such easement exists, one must be established pursuant to Special Permit #1855, Use Permit #138, and according to the notes on the submitted drawings for this special permit.
  - 3.2 Pursuant to Special Permit #1855, Use Permit #138, and sheet 3A to be submitted, complete the improvements to the Beal Slough channel as shown on sheet 3A and in compliance with the Beal Slough Basin Stormwater Master Plan.
  - 3.3 The permittee shall have submitted a revised final plan including 5 copies and the plans are acceptable.
  - 3.4 The construction plans shall comply with the approved plans.
  - 3.5 Final Plats shall be approved by the City.

Special Permit #2021 56<sup>th</sup> and Waltz Road

Page 8

3.6 The operation and the premises are to meet appropriate local and state licensing requirements, including compliance with health codes.

#### **STANDARD CONDITIONS:**

- 4. The following conditions are applicable to all requests:
  - 4.1 Before occupying the early childhood center all development and construction shall have been completed in compliance with the approved plans.
  - 4.2 All privately-owned improvements shall be permanently maintained by the owner.
  - 4.3 The site plan accompanying this permit shall be the basis for all interpretations of setbacks, yards, locations of buildings, location of parking and circulation elements, and similar matters.
  - 4.4 This resolution's terms, conditions, and requirements bind and obligate the permittee, its successors and assigns.
  - 4.5 The applicant shall sign and return the letter of acceptance to the City Clerk within 30 days following the approval of the special permit, provided, however, said 30-day period may be extended up to six months by administrative amendment. The clerk shall file a copy of the resolution approving the special permit and the letter of acceptance with the Register of Deeds, filling fees therefor to be paid in advance by the applicant.
- 5. The site plan as approved with this resolution voids and supersedes all previously approved site plans, however all resolutions approving previous permits remain in force unless specifically amended by this resolution.

Prepared by:

Greg Czaplewski Planner

**Date:** June 4, 2003

**Applicant:** Truax Homes

4750 Normal Blvd. Lincoln, NE 68506

323.8208

Owner: Same as Applicant.

**Contact:** Brian D. Carstens and Associates

**Brian Carstens** 

601 Old Cheney Road, Ste. C

Lincoln, NE 68512

434.2424

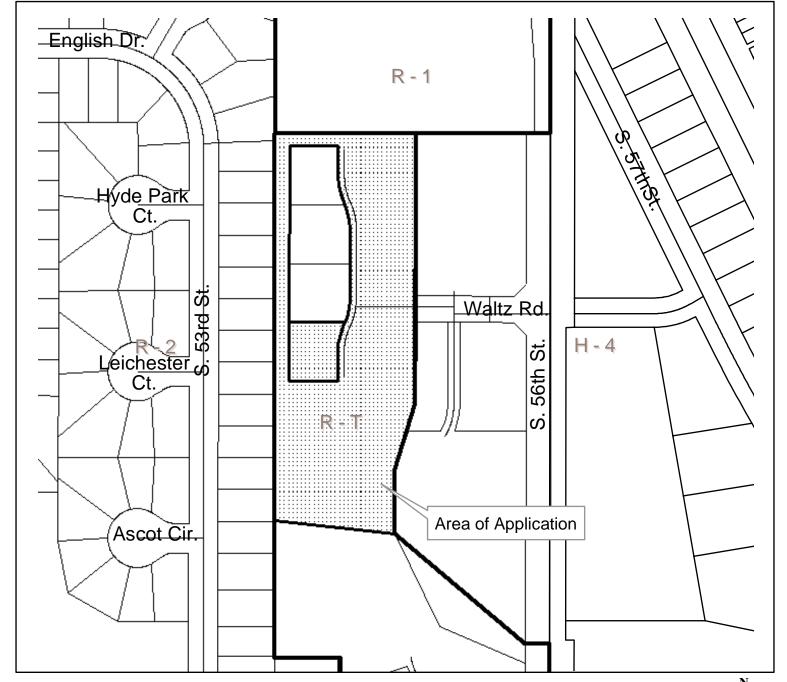
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Special Permit #2021 S. 56th & Waltz Rd.



S
Lincoln City - Lancaster County Planning Dept.
2002 aerial



## **Special Permit #2021** S. 56th & Waltz Rd.

## **Zoning:**

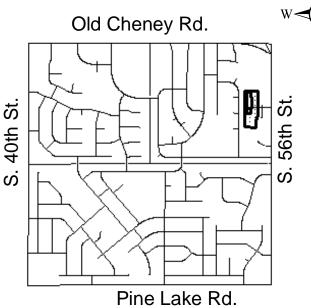
R-1 to R-8Residential District Agricultural District AG Agricultural Residential District AGR Residential Convervation District R-C 0-1 Office District 0-2 Suburban Office District 0-3 Office Park District Residential Transition District R-T B-1 Local Business District B-2 Planned Neighborhood Business District B-3 Commercial District Lincoln Center Business District B-4 Planned Regional Business District B-5

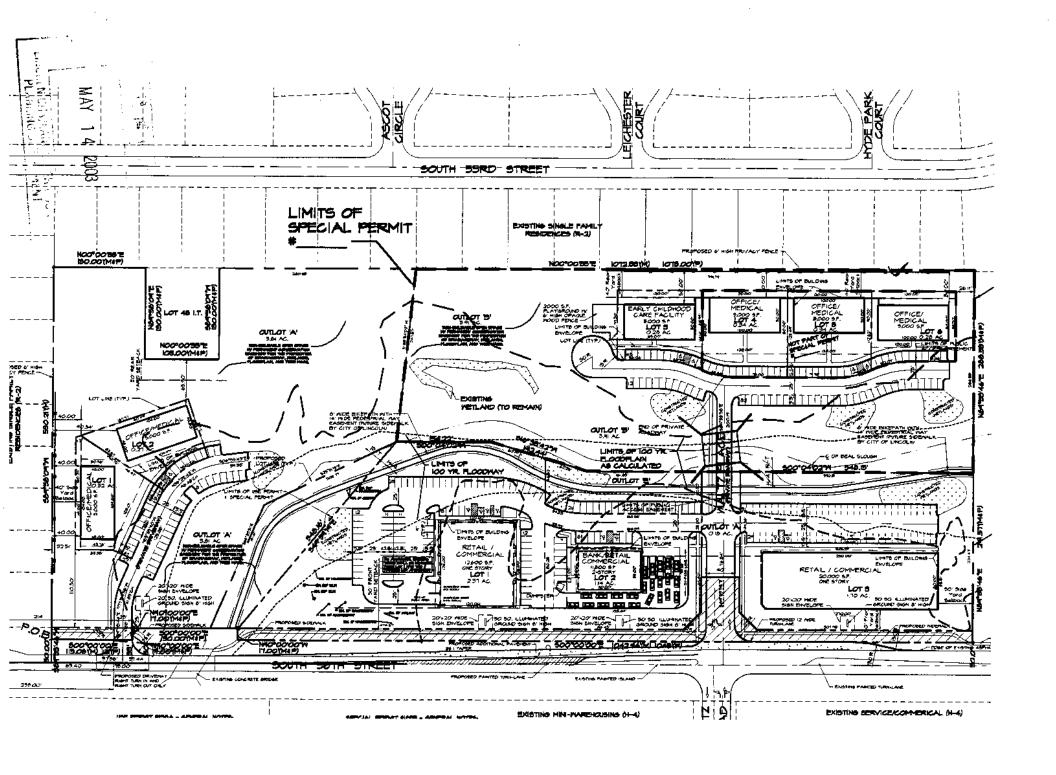
H-1 Interstate Commercial District H-2 Highway Business District Highway Commercial District H-3 General Commercial District H-4 Industrial District

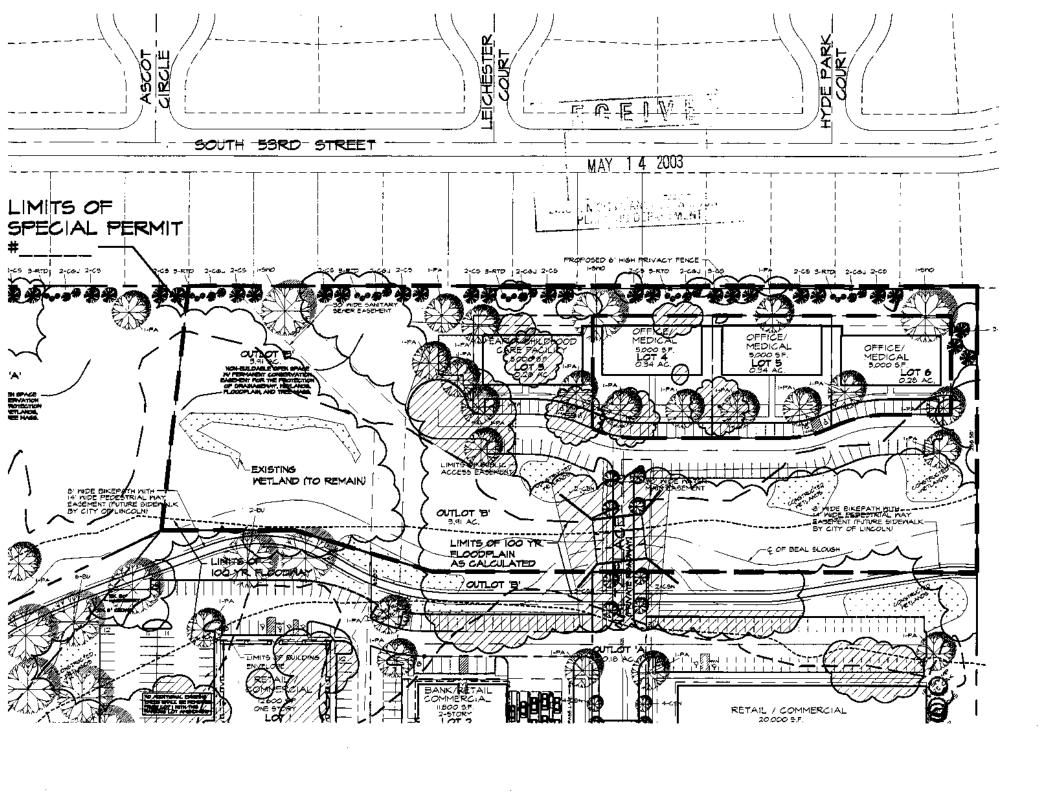
1-1 1-2 Industrial Park District **Employment Center District** I-3 Public Use District

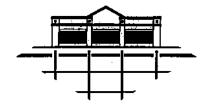
One Square Mile Sec. 17 T9N R7E











## **BRIAN D. CARSTENS AND ASSOCIATES**

LAND USE PLANNING RESIDENTIAL & COMMERCIAL DESIGN 601 Old Cheney Road, Suite C Lincoln, NE 68512 Phone: 402.434.2424

May 14, 2003

Mr. Marvin Krout
Director of Planning
City of Lincoln/ Lancaster County
555 South 10th Street
Lincoln, NE 68508

RE:

COUNTRY PLAZA - SOUTH 56TH STREET AND WALTZ ROAD SPECIAL PERMIT - EARLY CHILDHOOD CARE FACILITY

Dear Mr. Krout,

On behalf of Truax Homes, we submit the above mentioned special permit for your review. Country Plaza is located directly west of South 56th Street and Waltz Road, approximately 1/8 mile south of Old Cheney Road. The area of the special permit is currently zoned 'R-T'.

We are proposing Special Permit for an "Early Childhood Care Facility" in a building currently under construction at 6021 South 56th Street. The facility will have 100 children and have a maximum of 15 employees per shift. The number of children may decrease and the employee number may increase due to actual program requirements.

The private roadway adjacent to the proposed facility has been extended to include a turnaround.

Please contact me if you have any further questions or comments.

Sincerely.

Brian D. Carstens

cc:

Bill Krein Al Truax

#### **ENCLOSURES:**

24 Copies of Sheet 1 of 4
8 copies of Sheet 2 through 4 of 4
Application for a Special Permit
Application Fees of \$585.00
6 copies of Early Childhood Care Facility Information
(Photo's, Floor Plan, Program/Business Plan)
Certificate of Ownership
8-1/2" x 11" reductions of the Site Plan and Landscape Plan

MAY 14 2003

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## **BRIAN D. CARSTENS AND ASSOCIATES**

LAND USE PLANNING RESIDENTIAL & COMMERCIAL DESIGN 601 Old Cheney Road, Suite C Lincoln, NE 68512 Phone: 402.434.2424

May 28, 2003

Mr. Marvin Krout
Director of Planning
City of Lincoln/ Lancaster County
555 South 10th Street
Lincoln, NE 68508

RE:

COUNTRY PLAZA - SOUTH 56TH STREET AND WALTZ ROAD SPECIAL PERMIT - EARLY CHILDHOOD CARE FACILITY

Dear Mr. Krout.

On behalf of Truax Homes, we submit the above mentioned special permit for your review. Country Plaza is located directly west of South 56th Street and Waltz Road, approximately 1/8 mile south of Old Cheney Road. The area of the special permit is currently zoned 'R-T'.

We are proposing Special Permit for an "Early Childhood Care Facility" in a building currently under construction at 6021 South 56th Street. The facility will have 100 children and have a maximum of 15 employees per shift. The number of children may decrease and the employee number may increase due to actual program requirements.

The private roadway adjacent to the proposed facility has been extended to include a turnaround.

We are requesting a waiver of the requirement that "facilities with more than 31 children shall be located on an arterial street" as per chapter 27.63.070 3 (c) of the LMC. This facility takes access to Waltz Place (a private roadway) that connects to South 56th Street. The building is actually 'addressed' off of South 56th Street.

Please contact me if you have any further questions or comments.

Sincerely,

Brian D. Carstens

CC:

Bill Krein Al Truax

## Memorandum

RECEIVED

MAY 2 0 2003

LINCOLN CITY/LANCASTER COUNTY
PLANNING DEPARTMENT

To: Greg Czaplewski, Planning Department

From; Dennis Bartels, Public Works and Utilities

Subject: Country Plaza Special Permit

Date: May 16, 2003

cc: Ben Higgins

Dale Stertz

Engineering Services has reviewed the Country Plaza Special Permit to allow an early childhood care facility in a building under construction west of 56th Street and Waltz Road and has the following comments:

- 1. The utility plan for water does not reflect the location of the public water main as requested to be constructed adjacent to Lots 4, 5 and 6.
- 2. Plan Sheet 3 of 4 references a previously included plan for improvements required along the Beals Slough channel. My understanding was that the 100 year flood plain calculations were based upon cross-sections assuming this work to be done. This plan sheet 3A reference needs to be made part of this plan set. This work must be done prior to occupancy of the building in question.
- 3. The proposed child care facility is proposed on the west side of Beals Slough. The only access to the center is Waltz Place which crosses Beals Slough. The 100 year flood plain information appears to indicate that the flood water will cross this street and isolate the daycare during 100 year or higher events. Assuming my conclusions about the flood plain are true, I recommend that the appropriateness of a child care facility at this location be discussed.

#### PUBLIC WORKS AND UTILITIES DEPARTMENT





#### **MEMORANDUM**

**Date:** May 22, 2003

To: Greg Czaplewski

cc: Ben Higgins, Dennis Bartels

From: Devin Biesecker

Subject: Country Plaza

Below are Watershed Management's comments the Country Plaza special permit #2021. Comments are based on plans submitted May 14, 2003 to the Planning Department.

1. Watershed Management agrees with the recommendation from Dennis Bartels of not allowing this permit until channel work along Beal Slough is completed from a previous permit.

Date Printed: Thursday, May 15, 2003

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Return this report with two sets of corrected plans. The corrections noted below are required to be made to the plans prior to issuance of a permit. Please indicate under each item where the correction is made by plan sheet number or plan detail number.

A seperate set of plans for review and and final approval must be submitted by the licensed installing contractor/s if fire suppression systems, sprinklers, dry powder, fire alarm systems or underground tanks are installed.



Permit # DRF03048

Address

Job Description: Development Review - Fire

Location: COUNTRY PLAZA

Special Permit: Y 2021

Preliminary Plat: Use Permit:

CUP/PUD:

Requested By GREG CZAPLEWSKI

Status of Review: Denied 05/15/2003 11:45:11 AM

Reviewer: FIRE PREVENTION/LIFE SAFETY CODE BOB FIEDLER

Comments: Architect sill need to submit plans to building & safety to check building

for complince for use as a day care.

### Current Codes in Use Relating to Construction Development in the City of Lincoln:

2000	International Bu	uilding Code and	i Local /	Amendments

2000 International Residential Code and Local Amendments

1994 Nebraska Accessibility Guidelines (Patterned after and similar to ADA guidelines)

1989 Fair Housing Act As Amended Effictive March 12, 1989

1979 Zoning Ordinance of the City of Lincoln as Amended including 1994 Parking Lot Lighting Standards

1992 Lincoln Plumbing Code (The Lincoln Plumbing Code contains basically the 1990 National Standard Plumbing Code and local community Amendments.)

1999 National Electrical Code and Local Amendments

1997 Uniform Mechanical Code and Local Amendments

1994 Lincoln Gas Code

1994 NFPA 101 Life Safety Code

2000 Uniform Fire Code and Local Amendments
Applicable NFPA National Fire Code Standards

RECEIVED

MARC 1 5 2003

LINCOLN CITY/LANCASTER COUNTY
For A MAING DEPARTMENT



MICHAEL WOOLMAN < Ipd737@CJIS.CI.LIN COLN.NE.US>

Subject: Country Plaza

cc:

05/22/2003 02:08 PM

Mr. Czaplewski,

The Lincoln Police Department does not object to the Country Plaza SP #2021 as log as the "Early Childhood Care Facility" has the required parking stalls for their staff and clients. The site plan does not show designated parking stalls for staff and clients of the Childhood Care Facility.

To: Greg Czaplewski <Gczaplewski@ci.lincoln.ne.us>

Sergeant Michael Woolman Lincoln Police Department



## Memo

To: Greg Czaplewski, Planning Department

From: Mark Canney, Parks & Recreation

Date: May 20, 2003

Re: Country Plaza, SP 2021

Staff members of the Lincoln Parks and Recreation Department have conducted a plan review of the above-referenced application/proposal and have the following comments:

 Snowdrift Crabapple is not an acceptable tree species by the City of Lincoln due to high susceptibility to Fireblight. Please consider using Professor Springer Crabapple, Sugar Tyme Crabapple or Donald Wyman Crabapple as an alternative.

If you have any additional questions, comments or concerns, please feel free to contact me at 441-8248. Thank you.

#### LINCOLN-LANCASTER COUNTY HEALTH DEPARTMENT INTER-OFFICE COMMUNICATION

**TO:** Greg Czaplewski

DATE:

May 27, 2003

**DEPARTMENT:** Planning

FROM:

Chris Schroeder

ATTENTION:

**DEPARTMENT:** Health

CARBONS TO: Bruce Dart, Director

**SUBJECT:** Country Plaza

EH File

**EH Administration** 

SP #2021

The Lincoln-Lancaster County Health Department (LLCHD) has reviewed the special permit application for the proposed childcare facility with the following items noted:

- The proposed facility does not have arterial street frontage. This is not in conformance with the City of Lincoln Design Standards 3.90 Section 1.3 - Facilities with 31 or more children.
- The applicant did not submit a site plan showing the proposed building after the child care facility has left showing the layout for a residential use allowed by right in the abutting district or an elevation of the proposed building for any side facing a public or private street. These items are required by City of Lincoln Design Standards 3.90 Section 3.1.
- The applicant should specify "drop-off" only parking spaces directly in front of the main entrance so that children do not cross through the parking lot to enter the facility.